

# APPLICATION FOR NEW PREMISES LICENCE IN RESPECT OF 'THE ANGEL INN, KINGSLAND, LEOMINSTER, HR6 9QS.' - LICENSING ACT 2003

Report By: Head Of Environmental Health And Trading Standards

## Wards Affected:

Bircher

### 1 Purpose

To consider an application for a new premises licence in respect of 'The Angel Inn' at Kingsland, Herefordshire, HR6 9QS.

### 2 Background Information

Applicant	Angel Inn Kingsland Ltd, The Angel Inn, Kingsland, Nr Leominster, HR6 9QS.	
Solicitor	Popplestone Allen Nottingham, 37 Stoney Street, The Lace Market, Nottingham, NG1 1LS.	
Type of application:	Date received:	28 Days consultation:
<b>New Premises Licence</b>	<b>28 April 2009</b>	<b>26 May 2009</b>

The advertisement for the premises has been seen and has been accepted. A copy of the application is within the background papers.

### 3 Summary of Application

The licensable activities applied for are: -

Live Music, Recorded Music and Sale by retail of Alcohol – Extended Hours (on the premises).

For the following hours: -

#### Live Music (Indoors Only)

Fridays 21:00 – 23:30

#### Recorded Music (Indoors Only)

Monday – Sunday (daily) 12:00 – 00:00

#### Supply of Alcohol (on the premises)

Monday – Thursday 12:00 – 00.00

Friday – Saturday 12:00 – 00:30

Sunday 00:00 – 23:00

#### Premises to be Open to the Public

Monday – Thursday 12:00 – 00.00

Friday – Saturday 12:00 – 00:45

Sunday 12:00 – 23:00

**4. Non Standard hours**

There is an application for 'non-standard' hours in respect of live music, recorded music and the premises being open to the public for Christmas Eve to 01.00 and New Years Eve to 02.00.

**5. Removal of Existing Conditions**

The application does not request the removal of any of the conditions shown on the licence.

**6. Summary of Representations**

Copies of the representations and suggested conditions can be found within the attached background papers.

**West Mercia Police**

West Mercia Police have not made a representation.

**Environmental Health**

The Environmental Health Technical Officer has made a representation. Although not objecting, he has made a number of recommendations that relate to the prevention of public nuisance, the prevention of harm to children and public safety. A copy of this memorandum can be seen in the background papers.

**Fire Authority.**

The fire authority has no comment to make in relation to the application.

**Interested Parties.**

The Local Authority has received two letters of representation in respect of the application from interested parties.

These essentially address public nuisance issues arising from noise although one also makes reference to concerns about anti social behaviour too. Copies of these letters can be seen in the background papers.

There is one letter of support from a local resident which can also be seen in the background papers.

**7. Committee's Responsibility**

The committee is responsible for promoting the four licensing objectives.

In determining the application with a view to promoting the licensing objectives in the overall interests of the local community, the licensing authority must give appropriate weight to:

- The steps that are necessary to promote the licensing objectives;
- The representations (including supporting information) presented by all parties;
- The Guidance issued to local authorities under Section 182 of the Licensing Act 2003;
- The Herefordshire Council Licensing Policy.

**8. Options: -**

It is for the committee to take such steps below as it considers necessary for the promotion of the licensing objectives:

- Grant the licence subject to conditions that are consistent with the operating schedule accompanying the application and the mandatory conditions set out in the Licensing Act 2003.
- Grant the licence subject to modified conditions to that of the operating schedule where the committee considers it necessary for the promotion of the licensing objectives and add mandatory condition set out in the Licensing Act 2003.
- To exclude from the scope of the licence any of the licensable activities to which the application relates.
- To refuse to specify a person in the licence as the premise supervisor.
- To reject the application.

9. **Background Papers**

- a. Application Form
- b. Environmental Health Comments
- c. Public Representations

**Background papers are available for inspection in the Council Chamber, Brockington, 35 Hafod Road, Hereford, 30 minutes before the start of the hearing.**

**NOTES****RELEVANT, VEXATIOUS AND FRIVOLOUS REPRESENTATIONS**

9.8. A representation would only be “relevant” if it relates to the likely effect of the grant of the licence on the promotion of at least one of the licensing objectives. For example, a representation from a local businessman which argued that his business would be commercially damaged by a new licensed premises would not be relevant. On the other hand, a representation that nuisance caused by the new premises would deter customers from entering the local area and the steps proposed by the applicant to control that nuisance were inadequate would be relevant. There is no requirement for an interested party or responsible authority to produce a recorded history of problems at a premises to support their representations, and in fact this would not be possible for new premises. Further information for interested parties about the process for making representations is available in “Guidance for interested parties: Making representations” which can be found on the DCMS website.

9.9 The “cumulative impact” on the licensing objectives of a concentration of multiple licensed premises may also give rise to a relevant representation when an application for the grant or variation of a premises licence is being considered, but not in relation to an application for review which must relate to an individual premises.

9.10 It is for the licensing authority to determine whether any representation by an interested party is frivolous or vexatious on the basis of what might ordinarily be considered to be vexatious or frivolous. Vexation may arise because of disputes between rival businesses and local knowledge will therefore be invaluable in considering such matters. Frivolous representations would be essentially categorised by a lack of seriousness. An interested party who is aggrieved by a rejection of their representations on these grounds may challenge the authority’s decision by way of judicial review.

9.11. Licensing authorities should not take decisions on whether representations are relevant on the basis of any political judgment. This may be difficult for ward councilors receiving complaints from residents within their own wards. If consideration is not to be delegated, contrary to the recommendation in this Guidance, an assessment should be prepared by officials for consideration by the subcommittee before any decision is taken that necessitates a hearing. Any ward councilor who considers that their own interests are such that they are unable to consider the matter independently should disqualify themselves.

9.12 The Secretary of State recommends that in borderline cases, the benefit of the doubt should be given to the interested party making the representation. The subsequent hearing would then provide an opportunity for the person or body making the representation to amplify and clarify it. If it then emerged, for example, that the representation should not be supported, the licensing authority could decide not to take any action in respect of the application.

**Licensing Authorities power to exercise substantive discretionary powers.****The British Beer and Pub Association (2) The Association of Licensed Multiple Retailers (3) The British Institute of Inn keeping V Canterbury City Council.**

Contesting the validity of the Licensing policy that asks for certain requirements before the application has been submitted. In the summing up the Judge states; The scheme of the legislation is to leave it to applicants to determine what to include in their applications, subject to the requirements of Section 17 and the Regulations as to the prescribed form and the inclusion of a statement of specified matters in the operating schedule. An applicant who makes the right judgement, so that the application gives rise to no relevant representations, is entitled to the grant of a licence without the imposition of conditions. The licensing authority has no power at all to lay down the contents of an application and has no power to assess an application, or exercise substantive discretionary powers in relation to it, unless there are relevant representations and the decision – making function under section 18 (3) is engaged.